Ongo Homes

Anti-Social Behaviour Policy September 15

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1. Our policy is...

- 1.1 To make sure everyone feels safe and secure and are able to enjoy living in their home without experiencing the anti-social behaviour (ASB) of others.
- 1.2 To make clear to our tenants and visitors to their home that they are expected to be good neighbours who act reasonably and respect the different values, beliefs and lifestyles of others. Where this is not the case, we will take action to enforce the terms of their tenancy agreements or lease using tenancy support interventions and/or civil or criminal legal measures.
- 1.3 To investigate every report of ASB, harassment or hate crime seriously and to intervene as early as possible to avoid problems escalating.
- 1.4 To work in partnership with others to develop initiatives to prevent ASB, harassment and hate crime, share information and respond jointly to problems.

2. It applies to...

2.1 All our staff (including volunteers, apprentices and people on work placements), customers and any external organisation supported or engaged by us.

3. Because we want to...

- 3.1 Prevent ASB, harassment or hate crime and respond effectively to all reports from our customers.
- 3.2 Create good neighbourhoods that our residents are proud of and enjoy living in.
- 3.3 Build and sustain communities where individuals and communities flourish and treat one another with dignity and respect.
- 3.4 Intervene at the earliest stage on reports of ASB, harassment or hate crime to prevent issues escalating.

4. We will...

4.1 Make clear what ASB, Harassment & Hate Crime is...

- 4.1.1 The ASB, Crime and Policing Act 2014 defines ASB as:
 - Conduct that has caused or is likely to cause harassment, alarm or distress to any person;
 - Conduct capable of causing nuisance or annoyance to a person in relation to that person's occupation of residential premises; or
 - Conduct capable of causing housing-related nuisance or annoyance to any person.

- Conduct that directly or indirectly affects our housing management function as per the Housing Act 1996.
- 4.1.2 Harassment is not specifically defined by any one piece of legislation. It can include repeated attempts to impose unwanted communications and contacts upon a victim in a manner that could be expected to cause distress or fear in any reasonable person.
- 4.1.3 Hate crime are offences motivated and/or perceived by prejudice or hatred towards a person or particular group of people on the grounds of race, ethnicity, gender, age, religion, sexuality, mental health or disability.

4.2 Work in partnership...

- 4.2.1 Partnership working is key to resolving ASB, harassment or hate crime issues. We share information and good practice with local and national agencies to jointly respond to issues and come to the best outcome for the victim and community. We work with lots of different agencies to ensure the best outcomes for our customers.
- 4.2.2 We will utilise the powers available to other partner agencies in the hope of resolving the issue.

4.3 **Provide support...**

- 4.3.1 We know that reporting ASB, harassment or hate crime and giving evidence can be distressing for individuals. To try and reduce the fear of reprisals from the perpetrators and to give confidence to the victims or witnesses we will use support services available to us that are appropriate to the individual and the case.
- 4.3.2 Support will be made available to the victims of the ASB, harassment or hate crime throughout the investigation. This could be through us in the form of regular contacts or through signposting to other agencies to support them effectively through the investigation.
- 4.3.3 Where we are lacking evidence or if victims or witnesses are too afraid to give evidence we will try, within reason, to explore other means of evidence collection to try to resolve the case.
- 4.3.4 We will provide support where appropriate to the perpetrator's to assist them in changing behaviour, which will in turn support them in sustaining their tenancies. Support could include signposting to other agencies that are best placed to assist the perpetrator in changing their behaviour.

4.4 Have a toolkit of remedies...

- 4.4.1 We use a number of remedies to tackle ASB, harassment or hate crime and overcome issues reoccurring. We always make sure that the options available are discussed with all parties and agree the most appropriate, effective action to take.
- 4.4.2 As part of the intervention, we try to gain the co-operation from the alleged perpetrator(s) at an early stage without having to resort to legal action.
- 4.4.3 We will take legal action where appropriate and only after the consideration of the impact on other residents, action taken already, the individual circumstances of the perpetrator, the proportionality of taking legal action, the evidence available and the likely outcome of the legal action.
- 4.4.4 We will consider the CCTV Code of Practice prior to making a decision as to whether we employ CCTV for the prevention/detection of ASB, harassment or hate crime.
- 4.4.5 Details of the remedies available to us can be found in Appendix 1.

4.5 Use the absolute ground for possession for anti-social behaviour...

- 4.5.1 The ASB, Crime & Policing Act 2014 has introduced the absolute ground, available to social and private landlords, that is intended to provide a route to significantly reduce the length of the possession process for serious ASB in order to provide faster relief for victims and witnesses.
- 4.5.2 As a landlord, we will be able to choose to use the absolute ground, in addition to or instead of the existing discretionary ground for ASB where any of the following five conditions are met:
 - the tenant, a member of the tenant's household or a person visiting the property has been convicted for a serious offence;
 - the tenant, a member of the tenant's household or a person visiting the property has been found by a court to have breached an injunction to prevent anti-social behaviour;
 - the tenant, a member of the tenant's household or a person visiting the property has been convicted for breaching a criminal behaviour order;
 - the tenant's property has been closed for more than 48 hours under a closure order for anti-social behaviour; or
 - the tenant, a member of the tenant's household or a person visiting the property has been convicted for breaching a noise abatement notice or

order (convictions in practice are exceptional and are likely to relate to very serious noise issues).

- 4.5.3 We will only use the absolute ground in extreme circumstances and where the above conditions are met. The need to use this ground will be assessed on a case by case basis and the final decision to proceed with a legal notice will be made by the Tenancy Enforcement Manager.
- 4.5.4 Once notice has been served customers have the right to request a review in line with our Tenure Policy.

4.6 Manage reports of ASB, harassment or hate crime and subsequent investigations in line with our Service Standards...

- 4.6.1 Not every case will be managed in exactly the same way, however we do promise to manage and respond to all reports of ASB, harassment or hate crime in an effective and efficient way in line with our Service Standards:
 - We will respond to reports of racial and other harassment and hate incidents within 24 hours
 - We will acknowledge all reports of anti social behaviour within 24 hours
 - We will start an investigation on urgent anti social behaviour cases (risk to health and safety of a person, offensive graffiti) within 24 hours
 - We will start an investigation on priority anti social behaviour cases (serious noise nuisance, fly tipping, drug and alcohol related incidents cases) within 5 working days
 - We will start an investigation on routine cases (neighbour disputes, gardens, pet related incidents) within 10 working days
 - We will repair damage or vandalism resulting from harassment which affects the safety or security of a home, either the same or next working day
 - We will keep in contact with customers who have reported an anti social behaviour problem at least once a month to keep them up to date

5. Making sure we do what we say...

- 5.1 The Board and Operations Director are responsible for making sure this policy is implemented.
- 5.2 The Head of Housing Management is responsible for monitoring the service and making sure it complies with the requirements of this policy.
- 5.3 All employees who are involved in receiving reports of or investigating and responding to reports of ASB, harassment or hate crime are responsible for making sure they comply with the requirements of this policy.

6. Other things to bear in mind...

- 6.1 This policy also links to our:
 - Domestic Abuse Policy
 - Safeguarding Vulnerable Adults & Children Policy
 - Tenancy Management Policy
 - Tenancy Agreements
 - Tenure Policy
 - Lettings Policy
 - Our Service Standards
- 6.2 The main pieces of legislation and regulation relevant to this policy include:
 - ASB, Crime & Policing Act 2014
 - ASB Act 2003
 - Protection from Harassment Act 1997 (as amended)
 - Housing Acts 1985 and 1996
 - Environmental Protection Act 1990
 - Human Rights Act 1998
 - Equality Act 2010
 - Crime and Disorder Act 1998

7. We'll look at this again...

7.1 This policy will be reviewed 12 months after the date of approval. It will them move to a 3-year review timetable. We will review it earlier if any regulatory or legislative changes occur that have an impact on this policy.

8. What we mean...

Reference	Definition
Neighbourhood	This is a local area where residents relate to each other as part of a wider community.
Housing Management Function	Any service delivered by us relating to the management of tenancies or advice to tenants.
Safer Neighbourhoods	The crime and disorder reduction partnership for North Lincolnshire. It is run as a partnership between NLC, emergency services and public, private and voluntary sector organisations to reduce crime, disorder and substance misuse.

Tool	Criteria	Age	Applicant	Burden of Proof	Content	Court	Length	Breach
Injunction (replaces Anti Social Behaviour Injunction, Anti Social Behaviour Order, Drink Banning Order, Individual Support Order)	Behaviour linked to residential property = nuisance and annoyance Behaviour linked to non-residential properties = harassment, alarm or distress	10 years and over	Local Authority Police Registered Housing provider British Transport Police Environment Agency Health Authority	Balance of probabilities	Prohibitions and positive requirements Power of Arrest and/or exclusion where threats of violence or risk of harm (physical, emotional, psychological)	County Court (over 18) Youth Court (under 18)	As deemed reasonable for adult 12 months maximum for juveniles	Over 18 – unlimited fine or custody Juveniles – rehabilitation or supervision order Detention order 14 – 17 year olds
Criminal Behvaiour Order (replaces CRASBO)	Convicted of offence and; Caused harassment, alarm and distress and; Order needed to prevent further	10 years and over	Police	Beyond reasonable doubt	Prohibitions and requirements	Criminal courts	Under 18 – 1 – 3 years Over 18 – 2 years +	Fine and/or custodial sentence

	behaviour							
Dispersal Powers	The presence or behaviour of individual has caused harassment, alarm, distress, crime or disorder	10 years and over	Uniformed Constable or person with delegated power	Reasonable grounds	Direction to leave area Direction to surrender item	None	Up to 48 hours	Direction to leave – Fine and/or custodial sentence
								Direction to surrender property – fine
Community Protection Notice	Behaviour causing continuing or persistent detrimental effect on quality of life and is unreasonable	16 years and over	Constable Local Authority Person with delegated powers	Reasonable grounds	Requirements and prohibitions	None	Until harm put right	Fixed Penalty Notice Remedial order to right harm
								Forfeiture or seizure

Public Spaces Protection Order (replaces Gating Orders, Designated Public Places Order, Dog Control Orders)	Activities in area have had detrimental effect on quality of life and are likely to occur and; the activities are continuing/persistent, unreasonable and justify restrictions being made	Not applicable	Local Authority	Reasonable grounds	Prohibits specific things; or requires specific things; or both	None	3 years	Fixed Penalty Notice Criminal proceedings – fine only
Closure of Premises associated with nuisance or disorder (consolidate existing closure	Notice – use of premises has, or is likely to, result in nuisance or disorder at premises or in local area linked to premises. Closure Order – Disorderly, offensive or criminal behaviour at	Not applicable	Local Authority Police	Balance of probabilities	Order – ban all persons or certain persons Ban during specified times and/or in certain circumstances	Magistrates Court	Notice – up to 48 hours Order – up to 6 months	Criminal offence to remain in or enter the property or obstruct a person in execution of these proceedings - custody, fine or both

powers)	property; or				
	Use of property				
	resulted in serious				
	nuisance; or Disorder				
	near the property; and				
	the order is necessary				
	to prevent the				
	behaviour from				
	continuing, reoccurring				
	or occuring				

Source: Social Landlords Crime and Nuisance Group June 2014